

## Message Text

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42 46

ACTION IO-13

INFO OCT-01 EUR-12 ISO-00 SAJ-01 ERDA-05 AID-05 CEA-01

CIAE-00 CIEP-01 COME-00 DODE-00 EB-07 FEAE-00 FPC-01

H-02 INR-07 INT-05 L-03 NSAE-00 NSC-05 OMB-01 PM-04

USIA-06 SAM-01 OES-06 SP-02 SS-15 STR-04 TRSE-00

ACDA-07 CEQ-01 EPA-01 NSF-01 /118 W

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FM USMISSION GENEVA

TO SECSTATE WASHDC 3669

INFO USMISSION NATO

AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

C O N F I D E N T I A L GENEVA 9196

E.O. 11652: N/A

TAGS: CSCE, ECE, ETRN, ENRG, SNEV, PFOR, UR, FI

SUBJ: ECE - SOVIET PROPOSAL FOR CONGRESSES ON ENVIRONMENT,  
TRANSPORT AND ENERGY - VIEWS OF FINLAND

REF: (A) GENEVA 8158, (B) GENEVA 6372

1. MISSION HAS RECEIVED FROM MISSION OF FINALDN COPY OF  
LETTER DATED NOVEMBER 11, 1976, FROM FINNISH FOREIGN  
MINISTER KORHONEN TO ECE EXECUTIVE SECRETARY STANOVNIK  
COMMUNICATING GOF VIEWS ON SOVIET PROPOSAL FOR ALL-  
EUROPEAN CONGRESSES ON ENVIRONMENT, TRANSPORT AND ENERGY.  
LETTER WAS SUBMITTED UNDER TERMS OF ECE DECISION B (XXXI)  
AND WILL BE CIRCULATED BY EXECUTIVE SECRETARY TO MEMBER  
GOVERNMENTS IN NEAR FUTURE ALONG WITH LETTER FROM POLAND  
WHICH ALSO JUST RECEIVED. THESE ARE ONLY VIEWS RECEIVED  
BY EX SEC SINCE HUNGARIAN LETTER REPORTED REF (B).

2. GOF "FOCUSES ATTENTION" ON CONGRESS OR CONFERENCE  
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ON ENVIRONMENTAL COOPERATION AS POTENTIALLY USEFUL. IT

SAYS THAT "GROWING PROBLEMS OF ENVIRONMENT WOULD CLEARLY BENEFIT FROM BEING HIGHLIGHTED IN EAST-WEST CONTEXT AND AT POLITICALLY RESPONSIBLE LEVEL" AND THAT "ENVIRONMENTAL PROVISIONS OF FINAL ACT OF CSCE PROVIDED OPENING IN THIS RESPECT ...WHICH MIGHT BE EXPANDED IN DIRECTION OF CONCRETE ACTION, I.A. THROUGH DEVELOPMENT OF BINDING INSTRUMENTS AND ARRANGEMENTS".

3. GOF NOTES (A) SOVIET STRESS ON CONGRESSES AS FOLLOW-UP ACTION TO CSCE AND (B) ECE EXPERIENCE AND RESOURCES IN ENVIRONMENTAL FIELD AND SUGGESTS "ENVIRONMENTAL CONFERENCE WOULD BE CONVENED AND HELD IN SPIRIT AND FOLLOW-UP OF CSCE FINAL ACT WHILE MAKING FULL USE OF ECE IN WORK OF CONFERENCE".

4. WITH REGARD TO MODALITIES, GOF SUGGESTS OPENING AND CONCLUDING STAGES OF CONFERENCE AT MINISTERIAL LEVEL WITH INTERMEDIARY PRACTICAL WORK TO BE CARRIED OUT BY EXPERTS AND PREPARATORY MEETING TO BE HELD PRIOR TO OPENING. PROBLEMS TO BE TACKLED BY CONFERENCE STILL UNDER STUDY. FINANCING WOULD BE OUTSIDE ECE BUDGET AND OTHER INTERNATIONAL ORGANIZATIONS MIGHT MAKE CONTRIBUTION. GOV WOULD BE PREPARED "TO OFFER ITS CONTRIBUTION TOWARDS PREPARATION AND CONVENING OF CONFERENCE".

5. FINNISH MISSION OFFICER STATED THAT WHILE GOF PREFERRED THAT CONFERENCE BE HELD "WITHIN FRAMEWORK OF ECE" IT COULD FORESEE CONFERENCE "UNDER ECE AUSPICES". IMPRECISE WORDING OF LETTER ON THIS POINT IS OBVIOUSLY RESULT OF PRESSURE BY USSR, WHICH HAS NOT YET ACCEPTED IDEA OF KEEPING CONFERENCES WITHIN ECE. FINNISH MISSION OFFICER SPECULATED THAT SOVIETS WOULD EVENTUALLY HAVE TO YIELD ON THIS POINT, HOWEVER. WHILE RECOGNIZING ADVANTAGE OF MEETINGS FOCUSING ON ONE SPECIFIC TOPIC (SUCH AS ANTICIPATED NORWEGIAN PROPOSAL FOR CONFERENCE ON EMISSION CONTROLS), HE SAID GOF ENVISAGED CONFERENCE TAKING UP A GREATER, BUT LIMITED, NUMBER OF TOPICS (PERHAPS FOUR OR FIVE). FINALLY, HE SAID GOF WOULD BE QUITE WILLING TO HOST ENVIRONMENTAL CONFERENCE IF CALLED UPON BUT WOULD NOT INSIST.

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6. MISSION OFFICER HAS BEEN INFORMED BY AUSTRIAN MISSION OFFICER THAT EFFORT TO OBTAIN SUPPORT OF OTHER ECE NEUTRALS (AUSTRIA, SWEDEN, SWITZERLAND) FOR AFORESAID FINNISH VIEWS (WITH REFERENCE TO SUCH SUPPORT TO BE INCLUDED IN LETTER) WAS ACCEPTABLE TO AUSTRIA AND SWEDEN BUT NOT SWITZERLAND, WHICH DID NOT WISH TO COMMUNICATE ANY VIEWS ON MATTER PRIOR TO 32ND SESSION. IN VIEW OF LACK OF UNANIMITY, EFFORT

WAS DROPPED. AUSTRIAN MISSION OFFICER SAID HE HAD NO  
INDICATION THAT AUSTRIA PLANNED TO COMMUNICATE OWN VIEWS IN  
NEAR FUTURE.

7. TEXT OF FINNISH LETTER POUCHED IO/CMD KAHM.ABRAMS

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
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**Draft Date:** 18 NOV 1976  
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**Disposition Approved on Date:**  
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**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
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